

Decision title

# **People Services Performance Report Q4 2019-20**

Recommendation by Decision Number

Assistant Director, People Services LFC-0356-D

Protective marking: NOT PROTECTIVELY MARKED

Publication status: Published in full

## **Summary**

Report LFC-0356 provides details of performance across key areas of the department including workforce composition, attendance and discipline and grievance.

#### **Decision**

That the Commissioner notes the report.

**Andy Roe** 

London Fire Commissioner

This decision was remotely Date signed on Tuesday 30 June 2020

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Report title

# **People Services Performance Report Q4 2019-20**

Report to

Corporate Services DB

Commissioner's Board

Fire and Resilience Board

Report by

Report by

Report number

Assistant Director, People Services

Date

28 April 2020

20 May 2020

16 June 2020

Report number

LFC-0356

Protective marking: NOT PROTECTIVELY MARKED

Publication status: Published in full

#### **Summary**

The People Services Performance Report provides details of performance across key areas of the department including workforce composition, attendance and discipline and grievance.

## **Recommended decision**

That the Commissioner notes the report.

## **Background**

1. This report provides information and commentary on a range of key performance outcomes to the end of Q4 2019-20. Supplementary data is provided in Appendix 1. The previous People Services Performance Report was submitted for the period to Q2 2019-20, to CSDB on 12 November 2019 and CB on 4 December 2019.

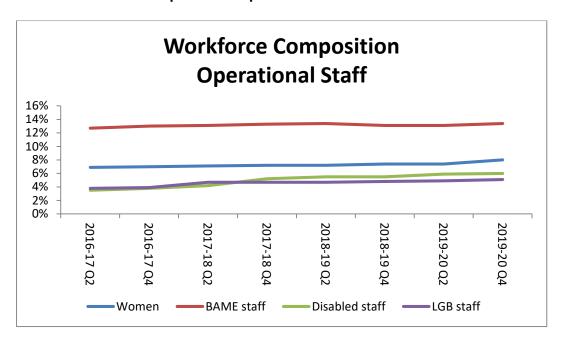
## 2. Vacancy levels

3. The table below sets out the vacancy levels as at the end of September 2019 and March 2020 by occupational group.

|             | 30/09/2019 | 31/03/2020 |
|-------------|------------|------------|
| Operational | -52.38     | -66.75     |
| FRS         | -154.47    | -110.30    |
| Control     | -2.77      | 0.23       |

- 4. There has been a small increase in operational vacancies against an original expectation of a reduction in vacancies. This has been due to ongoing higher than predicted leaver rates in 2019-20. The leaver forecast was originally 239, based on analysis of employees eligible for retirement plus those exiting for other reasons such as resignation, dismissal and transfer to other FRS.
- 5. The final number of leavers in 2019-20 was 311, 72 more than forecast, with 61 of this increase being retirements. Retirement forecasts are based on the patterns previously recorded and then applied to current employees reaching relevant age and length of service. The retirement patterns in 2019-20 have been difficult to forecast as they have not followed patterns of recent years.
- 6. There has been a 29% reduction in FRS vacancies in the last 6 months. Of the vacancies shown, approximately 41% have requisitions raised to progress to recruitment action. In addition, approximately 55% of the vacancies are for temporary posts which therefore may be filled by internal secondment and acting up rather than a permanent post holder.

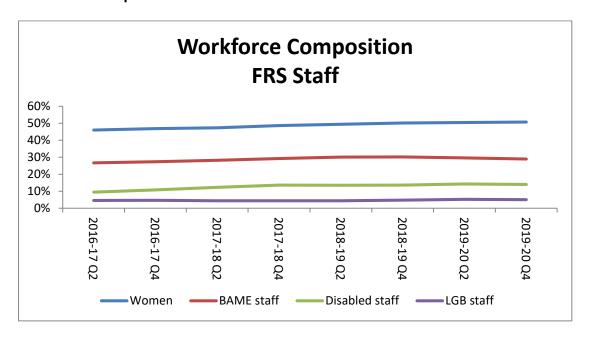
## 7. Workforce composition - operational



|                | 2016-17 Q2 | 2016-17 Q4 | 2017-18 Q2 | 2017-18 Q4 | 2018-19 Q2 | 2018-19 Q4 | 2019-20 Q2 | 2019-20 Q4 |
|----------------|------------|------------|------------|------------|------------|------------|------------|------------|
| Women          | 6.9%       | 7.0%       | 7.1%       | 7.2%       | 7.2%       | 7.4%       | 7.4%       | 8.0%       |
| BAME staff     | 12.7%      | 13.0%      | 13.1%      | 13.3%      | 13.4%      | 13.1%      | 13.1%      | 13.4%      |
| Disabled staff | 3.5%       | 3.8%       | 4.2%       | 5.2%       | 5.5%       | 5.5%       | 5.9%       | 6.0%       |
| LGB staff      | 3.8%       | 3.9%       | 4.7%       | 4.7%       | 4.7%       | 4.8%       | 4.9%       | 5.1%       |

8. There have been small increases in all percentages since Q2 19-20. For women and BAME staff this represents an increase of 25, from 358 to 373 and 10, from 631 to 641, respectively.

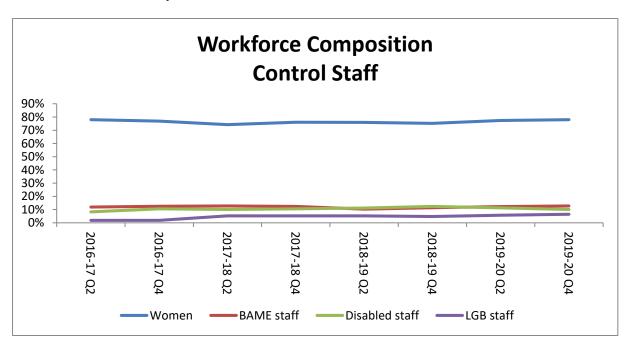
# 9. Workforce composition - FRS



|                | 2016-17 Q2 | 2016-17 Q4 | 2017-18 Q2 | 2017-18 Q4 | 2018-19 Q2 | 2018-19 Q4 | 2019-20 Q2 | 2019-20 Q4 |
|----------------|------------|------------|------------|------------|------------|------------|------------|------------|
| Women          | 46.0%      | 46.8%      | 47.3%      | 48.6%      | 49.4%      | 50.1%      | 50.4%      | 50.7%      |
| BAME staff     | 26.7%      | 27.4%      | 28.2%      | 29.2%      | 30.1%      | 30.2%      | 29.6%      | 29.0%      |
| Disabled staff | 9.5%       | 10.8%      | 12.3%      | 13.6%      | 13.5%      | 13.6%      | 14.3%      | 14.0%      |
| LGB staff      | 4.6%       | 4.7%       | 4.4%       | 4.4%       | 4.4%       | 4.8%       | 5.2%       | 5.0%       |

10. The increase in percentage of women reflects an increase in numbers from 424 to 446 since Q2 19-20. Although there has been a small decrease in the other percentages the actual number of BAME staff has increased from 249 to 255. There has also been a small increase in the number of disabled staff from 120 to 123.

# 11. Workforce composition - Control



|                | 2016-17 Q2 | 2016-17 Q4 | 2017-18 Q2 | 2017-18 Q4 | 2018-19 Q2 | 2018-19 Q4 | 2019-20 Q2 | 2019-20 Q4 |
|----------------|------------|------------|------------|------------|------------|------------|------------|------------|
| Women          | 78.0%      | 76.9%      | 74.3%      | 76.1%      | 75.9%      | 75.2%      | 77.4%      | 78.0%      |
| BAME staff     | 11.9%      | 12.5%      | 12.8%      | 12.4%      | 10.3%      | 11.4%      | 12.3%      | 12.8%      |
| Disabled staff | 8.3%       | 10.6%      | 10.1%      | 10.6%      | 11.2%      | 12.4%      | 11.3%      | 10.1%      |
| LGB staff      | 1.8%       | 1.9%       | 5.2%       | 5.3%       | 5.2%       | 4.8%       | 5.7%       | 6.4%       |

12. The number of BAME staff has increased slightly since Q2 19-20 from 13 to 14 staff. There has been a small decrease in the number of disabled staff and a small increase in the number of LGB staff in the same period.

# 13. Workforce composition – senior management

| <b>Operational</b> | 2016-17 Q4 | 2017-18 Q2 | 2017-18 Q4 | 2018-19 Q2 | 2018-19 Q4 | 2019-20 Q2 | 2019-20 Q4 |
|--------------------|------------|------------|------------|------------|------------|------------|------------|
| Women              | 6.9%       | 6.8%       | 6.6%       | 6.8%       | 6.9%       | 6.9%       | 6.7%       |
| BAME staff         | 12.1%      | 12.3%      | 11.5%      | 10.2%      | 10.2%      | 10.5%      | 9.8%       |
| Disabled staff     | 7.8%       | 8.5%       | 11.5%      | 10.6%      | 9.8%       | 11.3%      | 10.2%      |
| LGB staff          | 3.9%       | 3.8%       | 4.0%       | 3.4%       | 5.0%       | 3.6%       | 4.3%       |

| FRS            | 2016-17 Q4 | 2017-18 Q2 | 2017-18 Q4 | 2018-19 Q2 | 2018-19 Q4 | 2019-20 Q2 | 2019-20 Q4 |
|----------------|------------|------------|------------|------------|------------|------------|------------|
| Women          | 43.9%      | 43.4%      | 43.9%      | 45.8%      | 46.0%      | 47.0%      | 48.0%      |
| BAME staff     | 10.1%      | 11.7%      | 12.8%      | 13.1%      | 11.8%      | 11.3%      | 11.7%      |
| Disabled staff | 4.3%       | 4.1%       | 6.8%       | 7.8%       | 9.3%       | 9.5%       | 9.9%       |
| LGB staff      | 7.9%       | 7.6%       | 6.1%       | 5.9%       | 5.0%       | 6.0%       | 5.3%       |

| Control        | 2016-17 Q4 | 2017-18 Q2 | 2017-18 Q4 | 2018-19 Q2 | 2018-19 Q4 | 2019-20 Q2 | 2019-20 Q4 |
|----------------|------------|------------|------------|------------|------------|------------|------------|
| Women          | 55.6%      | 50.0%      | 58.3%      | 58.3%      | 58.3%      | 66.7%      | 66.7%      |
| BAME staff     | 0.0%       | 0.0%       | 0.0%       | 0.0%       | 0.0%       | 0.0%       | 0.0%       |
| Disabled staff | 0.0%       | 0.0%       | 8.3%       | 8.3%       | 8.3%       | 16.7%      | 16.7%      |
| LGB staff      | 0.0%       | 10.0%      | 8.3%       | 8.3%       | 8.3%       | 8.3%       | 8.3%       |

Senior Management is defined as Station Commander, FRS F, OM and above. The breakdown of numbers can be found in Appendix 1.

- 14. In the last 12 months there has been no overall increase in the numbers of BAME or women in operational senior management. There have been small increases in disabled and LGB staff in this group from 24 to 26 and 8 to 11 respectively.
- 15. Since Q4 2018-19 the number of FRS women in senior management positions has increased from 74 to 82. The number of BAME staff has increased slightly from 19 to 20. There have also been small increases in actual numbers of disabled and LGB staff in this group.
- 16. Control does not have any BAME staff in senior management. There are nine posts in Control classed as senior management.

#### 17. Sickness information

18. The table below sets out the rolling 12 months sickness for the last three years by occupational group broken down by short term and long term.

|              | Оре                 | erational S         | taff                |                     | FRS Staff           |                     | C                   | ontrol Staf         | f                   |
|--------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|
|              | Apr 2017 - Mar 2018 | Apr 2018 - Mar 2019 | Apr 2019 - Mar 2020 | Apr 2017 - Mar 2018 | Apr 2018 - Mar 2019 | Apr 2019 - Mar 2020 | Apr 2017 - Mar 2018 | Apr 2018 - Mar 2019 | Apr 2019 - Mar 2020 |
| % Short Term | 2.04%               | 1.95%               | 1.95%               | 1.15%               | 1.11%               | 1.19%               | 2.15%               | 2.31%               | 2.59%               |
| % Long Term  | 3.56%               | 3.66%               | 3.79%               | 2.81%               | 2.15%               | 2.94%               | 5.28%               | 7.14%               | 4.21%               |
| TOTAL        | 5.60%               | 5.61%               | 5.74%               | 3.96%               | 3.26%               | 4.13%               | 7.43%               | 9.45%               | 6.80%               |

19. In the 12 months to 31 March 2020 both operational and FRS sickness has increased slightly, mainly due to increased long term sickness with short term sickness reducing or remaining fairly static. The Control group has seen the opposite trend with long term sickness reducing and short term increasing, though the small number of staff in this group means small numbers of cases can impact the trend quite significantly.

## 20. Grievance and discipline information

- 21. There were 50 Grievance hearings for Operational staff in the 12 months to the end of March 2020, of which 6 (12.0%) were BAME, and 6 (12.0%) were women.
- 22. There were 7 such hearings for FRS staff over this period and none for Control staff.
- 23. There were 45 disciplinary conduct hearings carried out for Operational staff in the period, of which 13 (28.9%) were BAME staff with no hearings for women. 3 of these hearings resulted in dismissals (all men), of which 1 was BAME staff.
- 24. Over the same period, there were 4 such hearings for FRS staff of which all were BAME staff. One hearing resulted in dismissal.
- 25. There was 1 hearing for Control staff, which was a women.
- 26. Further data can be found in Appendix 1.

## 27. People Services Key Performance Indicators

- 28. People Services have put in place a suite of key performance indicators, agreed towards the end of 2019. Each team has a set of indicators, both monthly and quarterly. The first set of data for March 2020 can be found in Appendix 2.
- 29. Some headline figures are detailed below
  - Counselling and Trauma Services:
    - 92% of clients were contacted within 3 working days after their referral to arrange their first appointment
    - 48% of clients could be offered an initial first appointment with 10 working days
  - Wellbeing:
    - 168 fitness tests were completed in March and 82% passed
    - 73% of managers were recorded as not taking action in line with the Attendance Policy for long term sickness cases, mainly where managers have not placed staff on monitoring or are not progressing staff through the stages within the expected timescales. (Formal capability meetings were temporarily suspended in March and new proposals are being considered for progressing cases under the capability process in the current pandemic situation.)
    - o 91% of OH appointments happened with 10 days of referral

# 30. Drug and Alcohol Testing

31. At Commissioner's Board on 14 August it was requested that data on outcomes of drug and alcohol testing be included in this report. The data was included in the 2019-20 Q2 report and an update is provided below.

|   |        | Q1       | Q2       | Q3       | Q4       | YEAR           | Q1       | Q2       | Q3       | Q4       |
|---|--------|----------|----------|----------|----------|----------------|----------|----------|----------|----------|
|   |        | 30.06.18 | 30.09.18 | 31.12.18 | 31.03.19 | END<br>2018/19 | 30.06.19 | 30.09.19 | 31.12.19 | 31.03.20 |
| Total<br>number<br>tested               | number | 592      | 651      | 609      | 560      | 2412           | 420      | 583      | 540      | 436      |
| Total failed<br>drug test at<br>RPM/HAE | number | 9        | 10       | 4        | 0        | 23             | 1        | 3        | 7        | 7        |
| Total failed alcohol test               | number | 0        | 0        | 0        | 0        | 0              | 0        | 0        | 0        | 0        |
| Total failed                            | number | 9        | 10       | 4        | 0        | 23             | 1        | 3        | 7        | 7        |
| TOTALIAIIEU                             | %      | 1.52%    | 1.54%    | 0.66%    | 0.00%    | 0.95%          | 0.24%    | 0.51%    | 1.30%    | 1.61%    |

#### **Finance comments**

32. This report provides an update on performance across the People Services department. This includes vacancy levels as at the end of the 2019/20 financial year. The financial impact of any vacancies in 2020/21 will be reported on as part of the regular financial position reporting.

## Workforce comments

33. There are no workforce implications requiring staff side consultation associated with this report.

## Legal comments

- 34. Under section 9 of the Policing and Crime Act 2017, the London Fire Commissioner (the "Commissioner") is established as a corporation sole with the Mayor appointing the occupant of that office. Under section 327D of the Greater London Authority Act 1999 (GLA Act 1999), as amended by the Policing and Crime Act 2017, the Mayor may issue to the Commissioner specific or general directions as to the manner in which the holder of that office is to exercise his or her functions.
- 35. Section 327A(5) of the GLA requires the LFC to secure that the London Fire Brigade is efficient and effective. The Mayor must hold the LFC to account for the exercise of its functions in accordance with Section 327A(8) of the GLA.
- 36. The report presents the LFC's Performance Report (Q4-2019/20) which sets out in detail how key areas of the People Services Department including workforce composition, attendance and discipline and grievance are performing.

## **Sustainability implications**

37. There are no sustainability implications associated with this report.

## **Equalities implications**

38. The London Fire Commissioner and decision takers are required to have due regard to the Public Sector Equality Duty (s149 of the Equality Act 2010) when taking decisions.

This in broad terms involves understanding the potential impact of policy and decisions on different people, taking this into account and then evidencing how decisions were reached.

The Public Sector Equality Duty requires us, in the exercise of all our functions, to have due regard to the need to:

- a. Eliminate discrimination, harassment and victimisation and other prohibited conduct.
- b. Advance equality of opportunity between people who share a relevant protected characteristic and persons who do not share it.
- c. <u>Foster good relations</u> between people who share a relevant protected characteristic and persons who do not share it.
- 39. There are a number of indicators in this report which have equality implications, including:
  - The underrepresentation of women and BAME staff in the operational workforce
  - The lack of any BAME senior management in the Control workforce

- The overrepresentation of BAME staff in disciplinary conduct hearings and dismissals.
- 40. The Inclusion Team proposed a new Inclusion Strategy ('*LFB Togetherness Strategy*') which was noted by CSDB on 31 March 2020 and CB on 8 April 2020. The new strategy will replace the existing 'Safer Together Strategy' and implements further accountability for a range of measures which align with the LFB Transformation Delivery Plan and the issues outlined above. Representative Bodies, Equality Support Groups and internal and external stakeholders were involved in a comprehensive engagement process prior to drafting and the new strategy and action plan is now beginning its consultation.

# **List of Appendices**

| Appendix | Title                | Protective Marking |
|----------|----------------------|--------------------|
| 1.       | Supplementary Data   |                    |
| 2.       | People Services KPIs |                    |



# WORKFORCE COMPOSITION - OPERATIONAL STAFF - ETHNICITY, GENDER, DISABILITY & SEXUAL ORIENTATION

|       |                                    |        | Q1       | Q2       | Q3       | Q4       | YEAR END | Q1       | Q2       | Q3       | Q4       | YEAR END | Q1       | Q2       | Q3       | Q4       | YEAR END |
|-------|------------------------------------|--------|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|
|       |                                    |        | 30.06.17 | 30.09.17 | 31.12.17 | 31.03.18 | 2017/18  | 30.06.18 | 30.09.18 | 31.12.18 | 31.03.19 | 2018/19  | 30.06.19 | 30.09.19 | 31.12.19 | 31.03.20 | 2019/20  |
| CX10A | Workforce composition -            | %      | 7.0%     | 7.1%     | 7.2%     | 7.2%     | 7.2%     | 7.3%     | 7.2%     | 7.2%     | 7.4%     | 7.4%     | 7.4%     | 7.4%     | 7.7%     | 8.0%     | 8.0%     |
| CXTOA | operational staff - women          | number | 326      | 328      | 334      | 333      |          | 341      | 338      | 340      | 355      |          | 356      | 358      | 370      | 383      |          |
| CX11A | Workforce composition -            | %      | 13.1%    | 13.1%    | 13.1%    | 13.3%    | 13.3%    | 13.5%    | 13.4%    | 13.3%    | 13.1%    | 13.1%    | 13.1%    | 13.1%    | 13.3%    | 13.4%    | 13.4%    |
| CATIA | operational staff - BAME staff     | number | 606      | 605      | 605      | 617      |          | 628      | 625      | 624      | 628      |          | 633      | 631      | 638      | 641      |          |
| CX12A | Workforce composition -            | %      | 4.0%     | 4.2%     | 5.1%     | 5.2%     | 5.2%     | 5.5%     | 5.5%     | 5.4%     | 5.5%     | 5.5%     | 5.8%     | 5.9%     | 5.8%     | 6.0%     | 6.0%     |
| CXIZA | operational staff - disabled staff | number | 185      | 192      | 236      | 242      |          | 257      | 256      | 255      | 263      |          | 281      | 285      | 280      | 286      |          |
| CX13A | Workforce composition -            | %      | 4.7%     | 4.7%     | 4.8%     | 4.7%     | 4.7%     | 4.7%     | 4.7%     | 4.8%     | 4.8%     | 4.8%     | 4.8%     | 4.9%     | 5.1%     | 5.1%     | 5.1%     |
| CAISA | operational staff - LGB staff      | number | 221      | 222      | 224      | 216      |          | 218      | 219      | 224      | 232      |          | 233      | 237      | 244      | 245      |          |
|       |                                    |        |          |          |          |          |          |          |          |          |          |          |          |          |          |          |          |
| Work  | force - operational staff          | number | 4635     | 4611     | 4612     | 4616     | 4616     | 4657     | 4676     | 4705     | 4802     | 4802     | 4816     | 4832     | 4794     | 4781     | 4781     |

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Appendix 2
People Services Performance Indicators March 2020

| Month / Year                   | Code     | KPI's  | Mar-2020         |
|--------------------------------|----------|--|------------------|
|                                | HRS      | Average number of days taken from point of letter offering appointment   |                  |
|                                | 1        | to issuing contract of employment.                                       | 26.5             |
| HR Service Centre              | HRS      |  |                  |
|                                | 2        | Volume of calls/emails received into HR Helpdesk per month               | 721              |
|                                | HRS<br>3 | Number of offline expenses processed per month                           | 162              |
|                                |          | Number of offine expenses processed per month                            | 102              |
|                                | CTS      | Contact client within 3 working days after their referral to arrange 1st |                  |
| Counselling and Trauma         | 1        | appointment  | 92%              |
| Courselling and Trauma         | CTS      |  |                  |
|                                | 2        | Offer the client an initial 1st appointment within 10 working days       | 48%              |
|                                |          |  |                  |
|                                | ER 1     | % Stage 3 Discipline cases completed within 6 weeks                      | 0 out of 8 cases |
|                                | ER 2     | Number of open Harassment and Bullying cases                             |                  |
|                                | LIVZ     | % Harassment and Bullying concluded within 6 weeks in last quarter       | 0 cases in qr    |
| HR Advice & Employee Relations | ED 3     | Number of cases raised during quarter                                    |                  |
|                                | ER 3     | % Grievance cases concluded within 6 weeks in last quarter               | 15 (100%)        |
|                                | ED 4     | Number of People Services policies due for review not completed by       | 18% (21 policies |
|                                | ER 4     | review date  | out of 114)      |
|                                |          |  |                  |
|                                | WB       | Number of fitness tests undertaken by operational employees each month   |                  |
|                                | 1        | and number of employees who pass   | 138/168 (82%)    |
| Wellbeing                      | WB       | Number of LTS cases where Managers are not taking action when            |                  |
| Wellbeilig                     | 2        | individuals hit triggers in accordance with the Attendance Policy        | 73%              |
|                                | WB       |  |                  |
|                                | 3        | Time taken from referral to first Occupational Health appointment        | 21/91%           |

| Talent and Recruitment        | TR 1     | Advert go live to successful candidate(s) identified (average days)   | 38     |
|-------------------------------|----------|---|--------|
|                               | TR 2     | Number and Percentage of people with active appraisals  | -      |
|                               | TR 3     | Number of Firefighter apprentices - number of successful apprenticeship completions - number of retakes/resits                | 0      |
|                               | TR 4     | Number of operational staff not completing development in timescale (i.e 12 or 18 months)                                     | 46     |
|                               |          |   |        |
| Cultural change               | CC 1     | Number of people on a leadership development programme  | -      |
|                               | CC 2     | Number of people receiving a 360 appraisal this year (target is 48 TMG, plus all middle managers later in the year)           | -      |
|                               | CC 3     | Increase people survey response rate to 80%   | -      |
|                               | CC 4     | Number of Town Hall events held throughout the year   | -      |
|                               | CC 5     | Number of TMG with approved inclusion objectives for 2020/21 performance year (100%)  | -      |
|                               | 1        |   |        |
| IR                            | IR 1     | Length of time (yrs/days) since last period of industrial action (which could be strikes or action short of a strike (ASOS)). | 5y 34d |
|                               | •        |   |        |
|                               | MI       |   |        |
|                               | 1a       | Number of reports produced/month - regular reports  | 39     |
| PMI                           | MI<br>1b | Number of reports produced/month - ad hoc reports (including FOIA)  | 28     |
|                               |          |   |        |
| Strategic HR Business Partner | PS 1     | Number of MOPAC actions deferred one or more times from the original deadline date for reports released in the last 12 months | 5      |